

## Message Text

CONFIDENTIAL

PAGE 01 EC BRU 00342 01 OF 02 211235Z

53-S

ACTION EB-11

INFO OCT-01 EUR-25 EA-11 ISO-00 SS-20 SSO-00 NSCE-00

USIE-00 INRE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 IO-14

SCI-06 FEA-02 INT-08 OMB-01 DRC-01 NEA-11 AF-10

AID-20 COME-00 FRB-02 TRSE-00 XMB-07 OPIC-12 CIEP-02

LAB-06 SIL-01 /213 W

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O R 211100Z JAN 74

FM USMISSION EC BRUSSELS

TO SECSTATE WASHDC IMMEDIATE 6282

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS UNN

AMEMBASSY COPEHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

USMISSION OECD PARIS UNN

C O N F I D E N T I A L SECTION 1 OF 2 EC BRUSSELS 0342

STATE ALSO FOR T/IEP

DELIVER T/IEP OOB MONDAY, JANUARY 21

E.O.11652: GDS

TAGS: ENRG, EEC, US

SUBJECT: ENERGY: PREPARATIONS FOR INTERNATIONAL ENERGY CONFERENCE

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PAGE 02 EC BRU 00342 01 OF 02 211235Z

- EUROPEAN COMMUNITY

REF: A. STATE 12410 B. EC BRUSSELS 280 (NOTAL)  
C. EC BRUSSELS 309 (NOTAL) D. EC BRUSSELS 334 (NOTAL)

1. SUMMARY. THE EC COMMISSION IS PRESENTLY PREPARING PROPOSALS TO THE COUNCIL FOR THE POSITION OF THE COMMUNITY AT THE ENERGY CONFERENCE. THE COUNCIL WILL CONSIDER THESE PROPOSALS AT ITS MEETING ON FEBRUARY 4-5. IT IS ANTICIPATED THAT IT WILL HAVE SOME DIFFICULT DISCUSSIONS AS IT ATTEMPTS TO ARRIVE AT A BROAD MANDATE FOR THE PARTICIPTION OF THE COUNCIL AND COMMISSION PRESIDENTS IN THE CONFERENCE. WE CAN EXPECT THE EC TO PUSH FOR EARLY ASSOCIATION OF THE NON-OIL PRODUCING LDCS IN INTERNATIONAL ENERGY COOPERATION AND TO URGE AN EARLY CONFERENCE WITH THE OIL PRODUCING COUNTRIES. END SUMMARY.

2. COMMUNITY TIMETABLE. THE EUROPEAN COMMUNITY WILL BE REPRESENTED AT THE FEBRUARY 11 INTERNATIONAL ENERGY CONFERENCE BY THE EC COUNCIL PRESIDENT (FRG FOREIGN MINISTER SCHEEL) AND EC COMMISSION PRESIDENT ORTOLI. THEY WILL SPEAK FOR THE COMMUNITY ON THE BASIS OF A POSITION TO BE ADOPTED BY THE COUNCIL. IN ADDITION, THE MEMBER STATES (WITH THE POSSIBLE EXCEPTION OF FRANCE) WILL ALSO PARTICIPATE IN THE CONFERENCE AND SPEAK BOTH AS MEMBERS OF THE COMMUNITY AND ON AN INDIVIDUAL NATIONAL BASIS. THE POSITION THE COMMUNITY WILL TAKE AT THE CONFERENCE IS AT PRESENT UNDER PREPARATION BY THE EC COMMISSION AND ITS PROPOSALS ARE EXPECTED TO BE COMPLETED ON JANUARY 24. AFTER AN ITNIAL REVIEW BY THE EC PERMANENT REPRESENTATIVES ON JANUARY 25, THE COMMISSION'S PAPER WILL BE FORWARDED TO MEMBER STATE CAPITALS PRIOR TO ITS CONSIDERATION BY THE EC COUNCIL. THE EC COUNCIL WILL ADOPT THE PSOTION TO BE TAKEN BY THE COMMUNITY AT THE ENERGY CONFERENCE (I.E. THE MANDATE FOR THE COUNCIL AND COMMISSION PRESIDENTS) AT ITS MEETING ON FEBRUARY 4-5.

3. COMMISSION VIEWS AND OBJECTIVES. THE EC COMMISSION HAS WELCOMED THE US INITIATIVE CALLING FOR CONCERTED ACTION AMONG CONSUMERS AND PRODUCERS TO MEET THE WORLD'S ENERGY NEEDS. IT IS PARTICULARLY PLEASED WITH OUR EFFORTS TO ENSURE THE PARTICIPATION OF THE COMMUNITY AS AN ENTITY. THE COMMISSION SEES THE ENERGY CONFERENCE AS A NECESSARY FIRST STEP IN DEVELOPING AN ACTION PROGRAM TO DEAL WITH THE WORLD ENERGY SITUATION. IT HAD  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 EC BRU 00342 01 OF 02 211235Z

EARLIER MADE SIMILAR PROPOSALS FOR INTERNATIONAL COOPERATION TO THE EC COUNCIL IN THE CONTEXT OF EVERALL PROPOSALS FOR A COMMON COMMUNITY ENERGY POLICY. HOWEVER, FAILURE OF THE COUNCIL TO ESTABLISH A COMMON ENERGY POLICY HAD ALSO MEANT NO COMMUNITY ACTION ON THESE COMMISSION PROPOSALS FOR INTERANTIONAL COOPERATION ON ENERGY. THE US INVITATION TO AN INTERNATIONAL ENERGY CONFERENCE HAS THUS OPENED THE WAY FOR THE COMMUNITY TO PROCEED IN THE DIRECTION THE COMMISSION HAS FAVORED OF COOPERATION WITH OTHER

CONSUMING AS WELL AS THE PRODUCING COUNTRIES.

4. THE COMMISSION'S OBJECTIVES AT THE CONFERENCE SHOULD BE BROADLY SIMILAR TO OURS, ALTHOUGH WE CANNOT SAY HOW MUCH AUTHORITY THE COMMISSION (AND THE COUNCIL PRESIDENT) WILL RECEIVE TO SPEAK FOR THE COMMUNITY UNTIL AFTER THE FEBRUARY 4-5 COUNCIL ADOPTS A COMMUNITY POSITION. IN GENERAL, HOWEVER, ON THE BASIS OF PRELIMINARY CONVERSATIONS WITH THE COMMISSION AND INFORMATION ON THE PREPARATIONS UNDER WAY (SEE EC BRUSSELS 145 AND 210), WE WOULD JUDGE THAT THE COMMISSION WOULD LIKE TO SEE PROGRESS AT THE CONFERENCE IN THE FOLLOWING AREAS:

- A. AN ASSESSMENT OF THE WORLD ENERGY PROBLEM, BOTH WITH RESPECT TO OIL SUPPLY AND PRICES;
- B. THE FRAMEWORK FOR COOPERATION AMONG CONSUMERS (CONSERVATION, ALTERNATIVE ENERGY SOURCES, RESEARCH AND DEVELOPMENT, AVOIDANCE OF COMPETITION FOR EXISTING SUPPLIES);
- C. THE FRAMEWORK FOR COOPERATION BETWEEN CONSUMERS AND PRODUCERS, CAREFULLY AVOIDING ANY ATMOSPHERE OF CONFRONTATION; AND
- D. THE SCENARIO FOR SUBSEQUENT MEETINGS WITH NON-OIL PRODUCING LDCS AND THE PRODUCING COUNTRIES.

5. SPECIAL SENSITIVITIES. PREPARATIONS FOR THE CONFERENCE BY THE COMMUNITY WILL NOT BE EASY AND THE FEBRUARY 4-5 COUNCIL SESSION CAN BE EXPECTED TO BE A DIFFICULT ONE. AS SEEN FROM BRUSSELS, WE EXPECT SOME MEMBER STATES, NOTABLY GERMANY AND THE NETHERLANDS, TO SUPPORT COMMISSION VIEWS THAT THERE SHOULD BE COMMON COMMUNITY POSITIONS AND THAT THE EC SHOULD BE FORTHCOMING IN COOPERATING WITH THE US AND OTHER CONSUMING COUNTRIES. OTHERS, LED BY FRANCE, BUT ALSO VERY LIKELY SUPPORTED BY THE UK, WILL FAVOR MINIMAL COMMON EC POSITIONS AND WILL ARGUE FOR GREATER FREEDOM BY INDIVIDUAL MEMBER STATES TO MAKE ARRANGEMENTS FOR OIL SUPPLIES WITH PRODUCING COUNTRIES ON A BILATERAL BASIS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 EC BRU 00342 01 OF 02 211235Z

6. ALSO, EVEN AMONG THOSE WHO STRONGLY SUPPORT COOPERATION WITH THE US, THERE IS SOME SENSITIVITY THAT THE COMMUNITY NOT BE TOO CLOSELY IDENTIFIED WITH THE US. (IT IS TOO EARLY TO SAY WHETHER THE SECRETARY'S SUCCESS IN HELPING TO LAUNCH THE MOVE TOWARD A PERMANENT SETTLEMENT IN THE MIDDLE EAST WILL ATTENUATE THESE CONCERNS). THE COMMISSION, BECAUSE OF WELL-KNOWN FRENCH SUSPICIONS, IS PARTICULARLY SENSITIVE WITH RESPECT TO HIGH US VISIBILITY IN CONSULTING WITH THE COMMISSION IN THE PREPARATORY STAGE OF THE CONFERENCE PRIOR TO THE COMMISSION'S SUBMITTING ITS PROPOSALS TO THE COUNCIL. THE MOST EFFECTIVE WAY TO DEAL WITH THIS LATTER ASPECT IS TO WORK CLOSELY WITH THE COMMISSION BUT TO DO SO THROUGH NORMAL DIPLOMATIC CHANNELS UNTIL THE COUNCIL HAS ACTED ON THE COMMISSION'S PROPOSALS.

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PAGE 01 EC BRU 00342 02 OF 02 211318Z

44-S

ACTION EB-11

INFO OCT-01 EUR-25 EA-11 ISO-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

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SCI-06 FEA-02 INT-08 OMB-01 DRC-01 NEA-11 AF-10

AID-20 COME-00 FRB-02 TRSE-00 XMB-07 OPIC-12 CIEP-02

LAB-06 SIL-01 /213 W

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O R 211100Z JAN 74

FM USMISSION EC BRUSSELS

TO SECSTATE WASHDC IMMEDIATE 6283

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS UNN

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C O N F I D E N T I A L SECTION 2 OF 2 EC BRUSSELS 0342

STATE ALSO FOR T/IEP

DELIVER T/IEP OOB MONDAY, JANUARY 21

7. IN ADDITION, THE COMMUNITY'S TRADITIONAL SENSITIVITY ABOUT  
RELATIONS WITH LDCS HAS BEEN PARTICULARLY EVIDENT IN RECENT

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 EC BRU 00342 02 OF 02 211318Z

CONSIDERATION OF INTERNATIONAL COOPERATION ON ENERGY. FOR EXAMPLE, THE COMMISSION STRESSED THE IMPORTANCE OF TAKING INTO ACCOUNT THE INTERESTS OF THE NON-OIL PRODUCING LDCS WHEN THE PRESIDENT'S INVITATION WAS DISCUSSED AT THE JANUARY 14-15 COUNCIL MEETING. A SIMILAR GENERAL SENSITIVITY EXISTS WITH RESPECT TO RELATIONS WITH THE ARAB OIL PRODUCING STATES. AT THE SAME COUNCIL MEETING THE COMMISSION STRESSED THAT PRIORITY SHOULD BE GIVEN TO EXCHANGING VIEWS WITH THE PRODUCERS AND THAT THERE COULD BE NO QUESTION OF CREATING A CONSUMER GROUP OPPOSED TO THE PRODUCING COUNTRIES. ALTHOUGH US VIEWS ON BOTH THESE ISSUES ARE ESSENTIALLY SIMILAR-- AND THIS WAS MADE CLEAR IN THE PRESIDENT'S LETTER OF INVITATION-- OUR POSITION ON LDCS AND THE OIL PRODUCING COUNTRIES IN THE CONTEXT OF THE PRESIDENT'S INITIATIVE IS NOT CLEARLY UNDERSTOOD BY THE COMMUNITY. WE WOULD, THEREFORE, URGE THAT WHEN THE SPECIAL REPRESENTATIVE VISITS THE NINE CAPITALS AND THE COMMISSION, HE MAKE A SPECIAL EFFORT TO CLARIFY US VIEWS WITH RESPECT TO BOTH ASPECTS. FOR EXAMPLE, THERE IS SOME CONFUSION OVER THE PROPOSAL TO HOLD A MEETING OF CONSUMER AND PRODUCER REPRESENTATIVES WITHIN 90 DAYS RATHER THAN EARLIER CONTACT WITH THE PRODUCERS.

8. ECONOMIC IMPACT. THE COMMISSION IS STILL WORKING ON ITS ANALYSES OF THE IMPACT OF THE ENERGY CRISIS ON THE ECONOMICS OF THE MEMBER STATES. ACCORDING TO PRELIMINARY AND INITIAL APPROXIMATIONS WHICH ARE CURRENTLY BEING REVISED, THE IMPACT WAS NEGLIGIBLE IN 1973, BUT IS LIKELY TO BE SIGNIFICANT IN 1974. (IN THIS, AS IN OTHER PORTIONS OF THIS MESSAGE, WE DEFINE THE CURRENT ENERGY CRISIS TO INCLUDE NOT ONLY THE SUPPLY SHORTAGES CAUSED BY EMBARGOS AND CUTBACKS BUT ALSO THE FINANCIAL AND ECONOMIC EFFECTS OF THE PRICE INCREASES.) AS REPORTED IN EC BRUSSELS 201 AND 330, THE COMMISSION'S FIRST AND TENTATIVE ASSESSMENT IS THAT IN 1974:

- A. PRICES OF IMPORTED PETROLEUM AND PETROLEUM PRODUCTS WILL INCREASE 180 PERCENT;
- B. THE NET DETERIORATION IN THE EC TRADE BALANCE WILL BE \$17.5 BILLION;
- C. THE CURRENT ACCOUNT DEFICIT WILL BE \$19 BILLION;
- D. CONSUMER PRICES WILL UNDERGO AN INCREMENTAL INCREASE OF 2.5 PERCENT;
- E. THE GENERAL LEVEL OF INFLATION AMONG THE MEMBER STATES WILL RANGE FROM TEN TO FIFTEEN PERCENT;
- F. REAL GNP WILL DECLINE 1.5 PERCENT; AND
- G. THERE WILL BE ADDITIONAL UNEMPLOYMENT EQUIVALENT TO 500,000

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 EC BRU 00342 02 OF 02 211318Z

MAN YEARS.

9. POLITICAL EFFECTS IN THE COMMUNITY. THE CURRENT ENERGY

CRISIS HAS ALSO HAD AN ADVERSE EFFECT ON THE POLITICAL SITUATION IN THE COMMUNITY. THE TOTAL ARAB OIL EMBARGO AGAINST THE NETHERLANDS, IN CONTRAST TO THE TREATMENT OF CERTAIN OTHER MEMBER STATES, WAS A DIRECT CHALLENGE TO THE COMMUNITY'S INTEGRITY. CONCERNED ABOUT AN EXTENSION OF THE EMBARGO TO ALL THE COMMUNITY (WHICH DEPENDS ON THE MIDDLE EAST FOR 80 PERCENT OF ITS OIL IMPORTS), THE MEMBER STATES REFUSED TO TAKE A COMMON POSITON, PREFERRING TO HAVE COMMUNITY SOLIDARITY SUFFER RATHER THAN RISK GREATER ECONOMIC DISLOCATIONS. IT WAS ARGUED THAT QUIET EFFORTS TO HELP THE DUTCH WOULD BE MOST EFFECTIVE. IN FACT, THEY SEEM NOT TO BE ANY WORSE OFF THAN THEIR PARTNERS, BUT THIS IS PROBABLY DUE PRIMARILY TO OIL COMPANY ACTIONS. THE COMMON ENERGY POLICY HAS BEEN LINKED WITH THE DISPUTE OVER THE REGIONAL FUND. THE BRITISH HAVE BLOCKED ANY FURTHER DISCUSSION OF A COMMON ENERGY POLICY UNTIL THEY RECEIVE SATISFACTION ON THE FUND.

10. THE WEEKEND FRENCH DECISION TO FLOAT THE FRANC IS A DIRECT CONSEQUENCE OF THE ENERGY SITUATION AND WILL ADD TO BOTH THE ECONOMIC AND POLITICAL DISARRAY WITHIN THE COMMUNITY. COMMISSION PRESIDENT ORTOLI, IN COMMENTING ON THE FRENCH ACTION, SAID: "THIS EVENT FOLLOWS A SERIES OF GRAVE DIFFICULTIES WHOSE ACCUMULATIVE EFFECT GIVES RISE TO A SERIOUS MALAISE IN THE COMMUNITY."

11. THE IMPACT OF THE ENERGY CRISIS ON THE INTERNATIONAL POSTURE OF THE COMMUNITY HAS BEEN A REFLECTION OF THE FACT THAT THE COMMUNITY DEPENDS ON OIL IMPORTS FOR APPROXIMATELY 60 PERCENT OF ITS ENERGY REQUIREMENTS, 80 PERCENT OF WHICH COMES FROM THE MIDDLE EAST. THIS DEPENDENCE HAS LED THE EC TO ADOPT A PRO-ARAB ATTITUDE IN GENERAL ON POLICY MATTERS REGARDING THE MIDDLE EAST, AS REFLECTED IN ITS NOVEMBER 6 STATEMENT. THIS ATTITUDE WILL PROBABLY CONTINUE, BOTH AT THE WASHINGTON CONFERENCE AND AT ANY FUTURE MEETINGS: DISUNITED (AS DESCRIBED ABOVE) AND FACED WITH THE REQUIREMENT TO IMPORT A PROPORTION OF THEIR ENERGY REQUIREMENTS WHICH WOULD BE CRIPPLING TO THEIR ECONOMIES IF DISRUPTED, THE MEMBER STATES WILL PROBABLY CONTINUE TO ADOPT A CAUTIOUS INTERNATIONAL POSTURE.

12. EFFORTS TO DEAL WITH SITUATION. IN THE ABSENCE OF A COMMON  
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PAGE 04 EC BRU 00342 02 OF 02 211318Z

ENERGY POLICY, THE COMMUNITY AS SUCH HAS NOT TAKEN ANY MEASURES TO DEAL WITH THE SITUATION, LEAVING SUCH ACTIONS TO THE INDIVIDUAL MEMBER STATES. THUS FAR, COMMUNITY EFFORTS HAVE BEEN LIMITED TO THE UPDATING AND REVISING BY THE COMMISSION OF EARLIER PROPOSALS IT HAD PREPARED BEGINNING LAST APRIL. THE COMMISSION HAS PRESENTED TO THE COUNCIL A SET OF FIVE PROPOSALS WHICH WOULD CALL FOR COMMUNITY-WIDE MEASURES REGARDING INTRA-COMMUNITY EXPORTS OF CRUDE OIL AND REFINED PRODUCTS, THIRD COUNTRY EXPORTS OF CRUDE OIL AND REFINED PRODUCTS, VOLUNTARY CONSERVATION MEASURES, MANDATORY CONSERVATION MEASURES AND REGULAR REPORTING OF PETROLEUM

IMPORTS AND REFINERY PRICES.

13. THE EFFORTS WHICH THE COMMUNITY IS PRESENTLY CONTEMPLATING TO DEAL WITH THE CRISIS REMAIN FLEXIBLE. AS REPORTED IN EC BRUSSELS 210, THE COMMISSIO\*'S INITIAL STEP IN THE DIRECTION OF ADDITIONAL MEASURES WILL BE THE PREPARATION OF THE SO-CALLED ENERGY "BALANCE SHEETS" CALLED FOR BY THE COPENHAGEN SUMMIT. THESE BALANCE SHEETS WILL HOPEFULLY REVEAL AN ACCURATE PICTURE OF THE SITUATION IN THE MEMBER STATES FOR ALL ENERGY AND WILL SERVE AS THE BASIS FOR THE COMMISSION'S DICISIONS REGARDING THE NECESSITY OF ANY ADDITIONAL OR FUTURE MEASURES--PRIMARILY WITHIN THE FRAMEWORK OF THE PROPOSED REGULATION FOR MANDATORY CONSERVATION MEASURES MENTIONED ABOVE.

14. ENERGY FACT SHEET. WE UNDERSTAND THE COMMISSION IS COMPILING UP-TO-DATE DATA REGARDING ENERGY CONSUMPTION, IMPORTS AND BALANCE OF PAYMENTS, AND WE WILL TRANSMIT WHATEVER WE ARE ABLE TO OBTAIN FROM OUR COMMISSION SOURCES AS SOON AS THE INFORMATION IS AVAILABLE.  
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## Message Attributes

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**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
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**Executive Order:** GS  
**Errors:** N/A  
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**Original Handling Restrictions:** n/a  
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**Previous Handling Restrictions:** n/a  
**Reference:** A. STATE 12410 B. EC BRUSSELS 280 (N, OTAL)  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
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**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005